# **Appendix B**

# First Advance Notification Package and Responses



JEB BUSH GOVERNOR PLANNING AND ENVIRONMENTAL MANAGEMENT - DISTRICT 4 3400 West Commercial Blvd., Ft. Lauderdale, FL 33309-3421 Telephone (954) 777-4601 Fax (954) 777-4671 Toll Free Number: 1-866-336-8435

JOSÉ ABREU SECRETARY

July 8, 2003

Ms. Lynn Griffin
Coastal Programs Administrator
Office of Federal Coastal Programs
Department of Environmental Protection
3900 Commonwealth Boulevard
Tallahassee, Florida 32399

Dear Ms. Griffin:

Subject:

Advance Notification

Project Development and Environment Study

Third East-West River Crossing

Financial Project Number: 410844-1-52-1 Federal Aid Project Number: 7777 087 A

County: St. Lucie

The City of Port St. Lucie is conducting a Project Development and Environment Study through a Local Agency Program (LAP) Agreement.

The attached Advance Notification Package is forwarded to your office for processing through appropriate State agencies in accordance with Executive Order 95-359. Distribution to local and Federal agencies is being made as noted.

Although more specific comments will be solicited during the permit coordination process, we request that permitting and permit reviewing agencies review the attached information and furnish us with whatever general comments they consider pertinent at this time.

This is a Federal-aid action and the Florida Department of Transportation, in consultation with the Federal Highway Administration, will determine what degree of environmental documentation will be necessary. The determination will be based upon in-house environmental evaluations and comments received through coordination with other agencies. Please provide a consistency review for this project in accordance with the State's Coastal Zone Management Program.

In addition, please review this improvement's consistency, to the maximum extent feasible, with the approved Comprehensive Plan of the local government jurisdictions(s) pursuant to Chapter 163, Florida Statutes.

We are looking forward to receiving your comments on the project within 45 days. Should additional review time be required, a written request for an extension of time must be submitted to our office within the initial 45-day comment period.

JUL 1 4 2003

OIP/OLGA



Advance Notification Third East-West River Crossing PD&E Study Page 2 of 2

Your comments should be addressed to:

Mr. Walter England, P.E., City Engineer Project Manager City of Port St. Lucie Port St. Lucie, Fl 34984

Also please forward a copy of all comments to:

Mr. Gustavo Schmidt, P.E. Planning and Environmental Management Florida Department of Transportation 3400 West Commercial Boulevard Ft. Lauderdale, Florida 33309

Your expeditious handling of this notice will be appreciated.

Sincerely,

Gustavo Schmidt, P.E

District/Planning & Environmental Engineer

Attachments:
Mailing list
Location Map
Advance Notification Fact Sheet
Federal Assistance Multipurpose Fact Sheet

# **Mailing List**

Federal Highway Administration, Division Administrator

Federal Aviation Administration-Airports District Office

Federal Railroad Administration-Office of Economic Analysis (RRP-32)

Federal Transit Administration-Region IV-United States Department of Transportation

Federal Emergency Management Agency, Regional Director, Region IV

U.S. Department of Interior - Bureau of Land Management, Eastern States Office-Director

U.S. Department of Interior - Bureau of Land Management-Jackson Field Office

U.S. Department of Interior – U.S. Geological Survey-Chief

U.S. Department of Interior-Bureau of Indian Affairs-National Park Service-Southeast Regional Office

U.S. Department of Interior-Bureau of Indian Affairs-Office of Trust Responsibilities

U.S. Department of Interior- National Park Service-Southeast Regional Office

U.S. Environmental Protection Agency – Region IV, Regional Administrator

U.S. Environmental Protection Agency - Water Management Division, Region IV

U.S. Department of Interior - Fish and Wildlife Service, Field Supervisor, South Florida Field Office

U.S. Army Corps of Engineers - Regulatory Branch, District Engineer

U.S. Army Corps of Engineers-South Permit Branch Office

U.S. Department of Commerce - National Marine Fisheries Service - Southeast Regional Office

U.S. Department of Commerce - National Marine Fisheries Service-SEFSC, Panama City Field Office

U.S. Department of Commerce - National Oceanic and Atmospheric Administration-Administrator

U.S. Department of Health and Human Services -Director

U.S. Department of Housing and Urban Development-Regional Environmental Officer

U.S. Department of Agriculture-Natural Resources Conservation Services

U.S. Coast Guard - Commander - Seventh District

U.S Senator-Bill Nelson

U.S. Senator-Bob Graham

U.S Representative-District 16-Mark Foley

U.S Representative-District 22-E. Clay Shaw, Jr.

U.S Representative-District 23-Alcee Hastings

Poarch Band of Creek Indians of Alabama-Chairman

Muskogee (Creek) Nation of Oklahoma-Principal Chief

Seminole Tribe of Florida-Chairman

Micosoukee Tribe of Indians of Florida-Chairman

Seminole Nation of Oklahoma-Principal Chief

Florida Fish and Wildlife Conservation Commission -South Region-Regional Director

Florida Fish and Wildlife Conservation Commission-Office of Environmental Services

Florida Department of Environmental Protection-Office of Federal Coastal Programs

Florida Department of Environmental Protection-Division of State Lands-Director

Florida Department of Environmental Protection-Southeast District Office-District Director

Florida Department of Environmental Protection-Land and Recreation Department

Florida Department of State, State Historical Preservation-Bureau Chief

Florida Marine Fisheries Commission-Acting Director

Florida Transportation Commission-Chairman

Florida State Representative-State Congressional District 78-Richard Machek

Florida State Representative-State Congressional District 80-Stan Mayfield

Florida State Representative-State Congressional District 81-Gayle Harrel

# Mailing List (Continued)

Florida State Representative-State Congressional District 82-Joe Negron

Florida State Senate-District 28-Ken Pruitt

Treasure Coast Regional Planning Council

Sierra Club-South Florida Regional Office

St. Lucie Audubon Society

Audubon Society of Florida

South Florida Water Management District-Executive Director

City of Port St. Lucie-Public Works Department

School Board of St. Lucie County-Superintendent

School Board of St. Lucie County-Vice-Chairman

School Board of St. Lucie County-School Board Member

City of Port St. Lucie Mayor-Robert Minsky

City of Port St City Manager: Donald Cooper

City of Port St City Clerk- Karen Phillips

St. Lucie County Commissioner, District 1- John D. Bruhn

St. Lucie County Commissioner, District 2- Doug Coward

St. Lucie County Commissioner, District 3- Paula A. Lewis

St. Lucie County Commissioner, District 4- Frannie Hutchinson

St. Lucie County Commissioner, District 5- Cliff Barnes

City of Port St. Lucie Councilman, District 1-Patricia Christiansen

City of Port St. Lucie Councilman, District 2-Jim Anderson

City of Port St. Lucie Councilman, District 3-Christopher Cooper

City of Port St. Lucie Councilman, District 4-Jack Kelly

City of Port St. Lucie-City Engineer

City of Port St. Lucie-Assistant City Engineer

City of Port St. Lucie-Planning Department-Director

City of Port St. Lucie Police Department-Police Chief

City of Port St. Lucie Vice-Mayor-Patricia Christiansen

St. Lucie County Administrator

St. Lucie County Engineering Division-County Engineer

St. Lucie County Planning Division-Planning Manager

St. Lucie County Environmental Resources Division-Manager

St. Lucie County Community Development-Director

St. Lucie County MPO-Planning Division

St. Lucie County Chamber of Commerce-President

St. Lucie County Sheriff's Department

St. Lucie County Fire District-Fire Chief

Florida Department of Transportation District IV-District Planning and Environmental Engineer

Florida Department of Transportation-Environmental Management Office

National Marine Fisheries Service-Field office

Port St. Lucie Fire Station 3

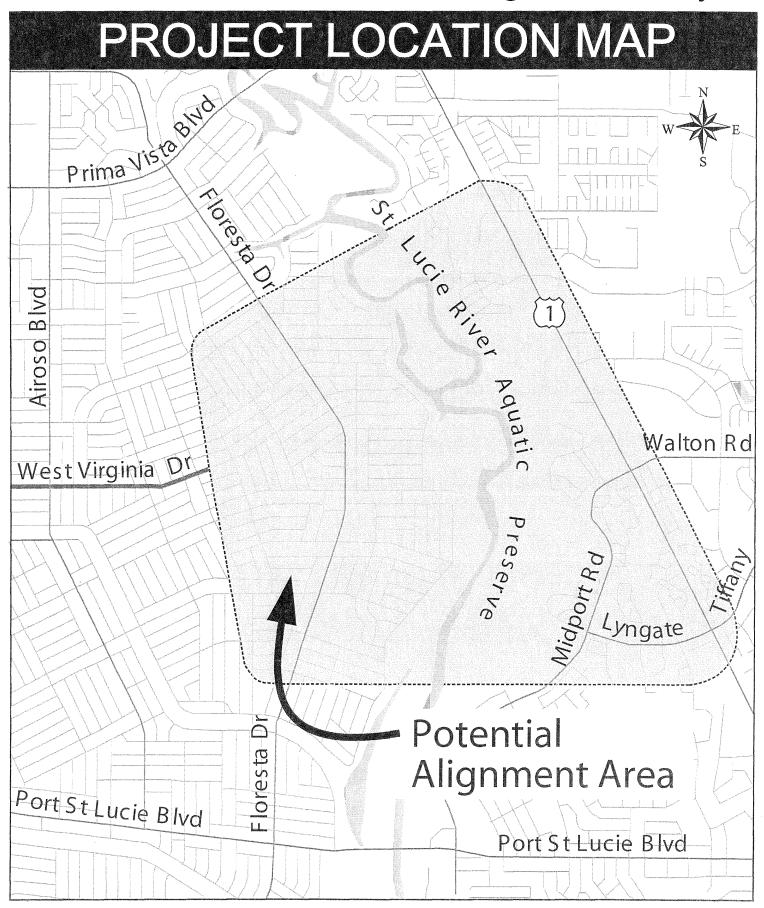
Port St. Lucie Fire Station 5

Fire Station 10

Fire Station 12

Fire Station 13

# Third East-West River Crossing PD&E Study



Financial Project Number: 410844-1-52-1

Federal Aid Number: 7777 087 A

County: St. Lucie

# STATE OF FLORIDA DEPARTMENT OF TRANSPORTATION ADVANCE NOTIFICATION FACT SHEET

# 1. Need for Project:

The City of Port St. Lucie has developed very rapidly during the past few years, putting a great deal of transportation demand on the existing east-west corridors of Port St. Lucie Boulevard and Prima Vista Boulevard. Improvements have been made to Port St. Lucie Boulevard to alleviate transportation pressures and improvements are scheduled for Prima Vista Boulevard. Despite these efforts, the population continues to grow resulting in even greater transportation demands. The subject improvements are needed to further accommodate existing and future travel demands. The City of Port St. Lucie's Transportation Element of the adopted Comprehensive Development Plan provides an analysis of future transportation system needs and cites that the original design of the city street system lacked adequate arterials including major east-west corridors and bridges crossing the river. Further compounding the need for such corridors, population growth will continue due to the amount of vested platted residential lots. In addition, the proposed improvements would provide an additional east-west emergency evacuation route, which would improve safety conditions for coastal residents.

The Project is consistent with the St. Lucie Metropolitan Planning Organization (MPO) Long Range Transportation Plan (LRTP), as adopted March 1, 2001, and per Resolution No. 98-06, dated and adopted December 3, 1998. Additionally, the improvement is included in the MPO Transportation Improvement Program (TIP), per Resolution No. 98-06, dated and adopted December 3, 1998. This project is consistent with the City of Port St. Lucie Comprehensive Plan, as required under Chapter 163, Florida Statutes (F.S.), and with the tentative Work Program, pursuant to Section 333.135 (4) (f), F.S.

# 2. Description of the Project:

The City of Port St. Lucie is conducting a series of studies to develop a third east-west transportation corridor within the City. This advance notification is in reference to the easternmost of the corridor, the Third East-West River Crossing Project Development and Environment (PD&E) Study. The PD&E study will evaluate the need for a third east-west river crossing over the North Fork of the St. Lucie River to connect to the proposed West Virginia Corridor. The proposed improvements include a new six-lane bridge crossing the North Fork of the St. Lucie River and its nearby tributaries, and a corridor wide enough to accommodate an eventual six-lane cross section both east and west of the bridge. The initial improvements will be a four-lane cross section.

The study area is bounded by:

- US 1 to the east connecting to Walton Road, Village Green Drive, Tiffany Avenue, or approximately 0.25 mile south of the intersection of Business Park Drive and US 1;
- Thornhill Drive to the south;
- Fallon Drive to the north; and

Manth Drive to the **west** where the corridor will tie into the West Virginia Avenue corridor.

# 3. Environmental Information:

- a. Land Uses: Existing land use in the project area west of the North Fork of the St. Lucie River is predominately single family residential. With the exception of the conservation areas adjacent to the North Fork of the St. Lucie River, all private property west of the river directly affected by the project consists of improved and unimproved residential lots. Existing land use in the project area east of the North Fork of the St. Lucie River is predominately commercial and multi-family residential along the US 1 corridor.
- b. Wetlands: The project area contains mangrove wetlands, estuarine and riverine habitats within the North Fork of the St. Lucie River with scattered palustrine habitat throughout the remainder of the corridor. Potential impacts to Wetlands will be evaluated and assessed and a wetland evaluation report will be prepared.
- c. Floodplains: The North Fork of the St. Lucie River is located within the 100-year floodplain as identified on National Flood Insurance Rate Maps (FIRM) 12111C0290 and 12111C0275 F. Potential impacts will be evaluated as set forth in Executive Order 11988 "Floodplain Management" and 23 CFR 650, and will be coordinated with the appropriate regulatory agencies.
- d. Wildlife and Habitat: A list of potentially occurring threatened and endangered species in St. Lucie County is attached (Appendix A). Coordination with the Florida Fish and Wildlife Conservation Commission (FFWCC), Florida Natural Areas Inventory (FNAI), U.S. Fish & Wildlife Service (USFWS) and the National Marine Fisheries Service (NMFS) will be conducted during the PD&E Study. Based on information provided by the regulatory agencies, protected species surveys will be conducted, if required. Specific field surveys for protected species that potentially occur within the study area will be conducted according to established survey protocols and guidance provided by the regulatory agencies. Potential impacts to wildlife and protected species will be assessed and appropriate mitigation and minimization measures will be developed. Preliminary site review indicates that no critical habitat necessary to the survival of any listed species occurs within the proposed project. However, at the southern end of the project area is the Cow Pen Slough, which is a Manatee Protection Zone. A documented eagle's nest is located at the northern terminus of the study area, outside of the project corridor.
- e. Outstanding Florida Waters: The North Fork of the St. Lucie River was designated as Outstanding Florida Waters according to Chapter 62-302.700(9), F.A.C.
- f. Aquatic Preserves: The North Fork of the St. Lucie Aquatic Preserve was adopted under Florida Statutes Sections 258.35 258.46 on May 22, 1984. The preserve is managed by the Florida Department of Environmental Protection, Office of Coastal and Aquatic Managed Areas. The preserve is listed in the Aquatic Preserve Rule, Chapters 18-20, F.A.C.

- g. Coastal Zone Consistency Determination is Required: X Yes \_\_ No Section 380.23(3)(C), F.S.
- h. Cultural Resources: St. Lucie County contains the North Fork St. Lucie River State Buffer Preserve Halpatiokee Canoe and Nature Trail. The eastern portion of the proposed project will likely pass through the northern portion of this preserve. No significant cultural or historical sites were identified in this project area during the preliminary study. A Cultural Resource Assessment Survey with complete agency coordination will be conducted for this project.
- i. Coastal Barrier Resources: The project is not located within, or in the vicinity of a coastal barrier resource as defined by the Governor's Executive Order 81-105 and the Federal Coastal Barrier Resources Act (CBRA).
- j. Contamination: Based on field reconnaissance, contamination involvement is anticipated to be minimal. A Contamination Screening Evaluation will be performed in accordance with Part 2, Chapter 22 of the FDOT's PD&E Manual.
- k. Sole Source Aquifer: The project is not located within a sole source aquifer.
- k. Noise: A detailed noise study in accordance with Part 2, Chapter 17 of the FDOT's PD&E Manual will be prepared to determine if impacts to adjacent noise sensitive properties will occur.
- m. Other Comments: None
- 4. Navigable Waterway Crossing? X Yes No
- 5. List Permits Required: It is anticipated that the following permits will be required:

US Coast Guard

US Army Corps of Engineers Dredge and Fill Permit

Environmental Resource Permit (ERP)-South Florida Water Management District (SFWMD)

National Pollutant Discharge Elimination System (NPDES), U.S. Environmental Protection Agency

Appendix A. List of threatened species, endangered species, or species of special concern, which might occur in the project area.

Common Name	Scientific Name	Agency	Classification
Florida scrub jay	Aphelocoma coerulescens	EPA	Т
Audubon's crested caracara	Polyborus plancus audubonii	EPA	T
Piping plover	Charadrius melodus	EPA	T
Fragrant prickly-apple	Cereus eriophorus var. fragrans	EPA	Е
Lakela's mint	Dicerandra immaculate	EPA	Е
Eastern indigo snake	Drymarchon corais couperi	EPA	T
Bald eagle	Haliaeetus lecocephalus	EPA	T
Johnson's seagrass	Halophila johnsonii	EPA	T
Southeastern beach mouse	Peromyscus polionotus niveiventris	EPA	T
Everglades snail kite	Rostrhamus sociabilis plumbeus	EPA	Е
West Indian manatee	Trichechus manatus	EPA	Е
Red-cockaded woodpecker	Picoides borealis	FWS	Е
Wood stork	Mycteria americana	FWS	Е
American alligator	Alligator mississippiensis	FWS	SA
Green sea turtle	Chelonia mydas	FWS	Е
Leatherback sea turtle	Dermochelys coriacea	FWS	Е
Loggerhead sea turtle	Caretta caretta	FWS	T
Four-petal pawpaw	Asimina tetramera	FWS	Е
Tiny polygala	Polygala smallii	FWS	Е
River goby	Awaous tajasica	FNAI	S1S2
Common snook	Centropomus undecimalis	FDEP	SSC
Bigmouth sleeper	Gobiomorus dormitory	FWC	UR
Slashcheek goby	Gobionellus pseudofasciatus	FWC	UR
Opossum pipefish	Microphus brachyurus lineatus	FWC	UR
Southern ringneck snake	Diadophis punctatus	FWC	T
Limpkin	Aramus guar <mark>auna</mark>	FDEP	SSC
Little blue heron	Egretta caerulea	FDEP	SSC
Snowy egret	Egretta thula	FDEP	SSC
Tricolored heron	Egretta tricolor	FDEP	SSC
Arctic peregrine falcon	Falco peregrinus tundrius	FDEP	Е
Southeastern American kestrel	Falco sparverius paulus	FDEP	T
Brown pelican	Pelecanus occidentalis	FDEP	SSC
West Indian Manatee critical ha	bitat	FWS	
Everglades Snail Kite critical ha	abitat	FWS	

<sup>(</sup>T) = threatened, (E) = endangered, (SA) = similarity of appearance, (S1S2) = critically imperiled/imperiled statewide because of rarity, (SSC) = species of special concern, (UR) = under review (state)

APPLICATION FOR				OMB Approval No. 0348-004		
FEDERAL ASSISTAN	NCE	2. DATE SUBMITTED July 8,	2003	Applicant Identifier 410844-1-52-1		
1. TYPE OF SUBMISSION:		3. DATE RECEIVED BY	'STATE	State Application Identifier		
Application  XX Construction  Non-Construction	Preapplication Construction Non-Construction	4. DATE RECEIVED BY	FEDERAL AGENCY	Federal Identifier		
5. APPLICANT INFORMATION			10			
Legal Name:  Florida Department of Tra	nsportation		Organizational Unit:	Office of Design		
Address (give city, county, State 605 Suwannee Street - Ta	, ,	orida - 32399-0450	Name and telephone this application (give a	number of person to be contacted on matters involvin area code) (954) 777-4629 Gustavo Schmidt, P.E.		
8. TYPE OF APPLICATION:    X   New   If Revision, enter appropriate let   A. Increase Award   B. Dec	v Continuation ter(s) in box(es)	Revision  Be Duration	7. TYPE OF APPLICA A. State B. County C. Municipal D. Township E. Interstate F. Intermunicipal G. Special District  9. NAME OF FEDER.	ANT: (enter appropriate letter in box)  H. Independent School Dist. I. State Controlled Institution of Higher Learning J. Private University K. Indian Tribe L. Individual M. Profit Organization N. Other (Specify)		
		- Annual State of the Annu	US De	partment of Transportation		
Highway Planning and Construction  TITLE:  12. AREAS AFFECTED BY PROJECT (Cities, Counties, States, etc.):  St. Lucie County, Florida			Financial Project Number 410844-1-52-1			
13. PROPOSED PROJECT	14. CONGRESSIONAL D	16 15 OF: 16	·			
Start Date Ending Date 3/3/03 9/9/05	a. Applicant		b. Project			
15. ESTIMATED FUNDING:			16. IS APPLICATION ORDER 12372 P	SUBJECT TO REVIEW BY STATE EXECUTIVE ROCESS?		
a. Federal b. Applicant	\$ 37,000,000	.00	a. YES. THIS PREAPPLICATION/APPLICATION WAS MADE AVAILABLE TO THE STATE EXECUTIVE ORDER 1 PROCESS FOR REVIEW ON:			
c. State	\$	.00	DATE July 8, 2003			
d. Local N/A	\$		b. No. 🗌 PROGR	AM IS NOT COVERED BY E. O. 12372		
e. Other N/A	The state of the s			GRAM HAS NOT BEEN SELECTED BY STATE VIEW		
f. Program Income N/A	\$		17. IS THE APPLICA	NT DELINQUENT ON ANY FEDERAL DEBT?		
g. TOTAL	\$ 37,000,000	. 00		attach an explanation.		
DOCUMENT HAS BEEN DULY ATTACHED ASSURANCES IF	AUTHORIZED BY THE GO THE ASSISTANCE IS AWA	OVERNING BODY OF TH ARDED.		ON ARE TRUE AND CORRECT, THE IE APPLICANT WILL COMPLY WITH THE		
a. Type Name of Authorized Re Gustavo Schmidt, P	E. /	b. Title		c. Telephone Number (954) 777-4629		
d. Signature of Authorized Regr				e. Date Signed		

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# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 4
ATLANTA FEDERAL CENTER
61 FORSYTH STREET
ATLANTA, GEORGIA 30303-8960

JUL 2 8 2003

Mr. Walter England, P.E., City Engineer Project Manager City of Port St. Lucie Port St. Lucie, FL 43984

SUBJECT: Advance Notification

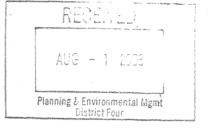
Project Development and Environment Study

Third East-West River Crossing

Financial Project Number: 410844-1-52-1 Federal Aid Project Number: 7777 087 A

County: St. Lucie

Dear Mr. England:



This letter provides comments from the U.S. Environmental Protection Agency (EPA), Region 4, regarding the above referenced Advance Notification. The Advanced Notification states under section 3 "Environmental Information" that the project area contains mangrove wetlands, estuarine and riverine habitats within the North Fork of the St. Lucie River with scattered palustrine habitat throughout the remainder of the corridor. The southern end of the project area is the Cow Pen Slough, which is a Manatee Protection Zone. The North Fork of the St. Lucie River is designated an Outstanding Florida Water and is part of the St. Lucie Aquatic Preserve.

EPA is concerned that this project has the potential to degrade important aquatic resources. A detailed alternatives analysis will need to be performed in order for the EPA to evaluate the Third East-West River Crossing project pursuant to the Clean Water Act (CWA) Section 404(b)(1) Guidelines. This alternatives analysis should cover not only potential river crossing locations, but also alternative transportation structures (e.g., widening of existing bridges) and/or methods (e.g., mass transit by bus or rail). We believe there are less environmentally damaging alternatives than construction of a third bridge across an aquatic preserve.

According to the CWA Section 404 (b)(1) Guidelines and February 6, 1990 Memorandum of Agreement between the U.S. Army Corps of Engineers (Corps) and EPA in Determining Mitigation, an applicant must demonstrate avoidance and minimization of wetland impacts before compensatory mitigation can be considered. Specifically, no discharge of dredged or fill material shall be permitted, if there is a practicable alternative to the proposed discharge that would have less adverse impact on the aquatic ecosystem. Practicable alternatives include activities that do not involve the discharge of dredged or fill material into waters of the United States. EPA requests that a detailed alternatives analysis be performed to justify the construction of a third bridge, before resources are expended to locate potential bridge crossings in an aquatic preserve.

Thank you for the opportunity to comment on this Advanced Notification for the Project Development and Environment Study of the Third East-West River Crossing. We look forward to working with you and providing additional comments as plans progress. If you should have any questions, please feel free to contact me or have a member of your staff contact EPA representative Eric Nelson, 400 North Congress Avenue, Suite 120, West Palm Beach, FL 33401, [561-616-8824]; or by email at <a href="mailto:nelson.ericb@epa.gov">nelson.ericb@epa.gov</a>.

Sincerely,

Ronald J (Mikulak, Chief Wetlands Regulatory Section Water Management Division

cc: Mr. Gustavo Schmidt, P.E., FDOT



# Miccosukee Tribe of Indians

of Florida

JUL 3 1 2003

CITY OF PSL ENGINEERING Business Council Members Billy Cypress, Chairman

Jasper Nelson, Ass't. Chairman Max Billie, Treasurer Andrew Bert Sr., Secretary Jerry Cypress, Lawmaker

July 28, 2003

Mr. Walter England, P.E. City Engineer Project Manager City of Port St. Lucie Port St. Lucie, FL 34984

RE:

Third East-West Crossing: Financial Project No.:410844-1-52-1

Federal Aid Project No.: 7777 087 A

Dear Mr. England:

The Miccosukee Tribe received your letters concerning the above referenced proposed project. The Tribal Chairman referred your letter to me as I am the Tribal Representative for Native American Graves Protection and Repatriation and Section 106 Consultation. Mr. Fred Dayhoff is a Tribal Consultant on these matters. Please direct all future correspondence to me.

We have no direct knowledge of any cultural, religious, or traditional sites at the proposed project location. We suggest that a cultural resources survey be conducted of the project area. We further request that we be kept informed of this project and receive a copy of the cultural resources survey.

Thank you for consulting with us. Please call me at (305) 223-8380, Ext. 2244, if you require further information.

Sincerely,

Steve Terry

NAGPRA & Section 106 Representative

PC: Mr. Gustavo Schmidt, FDOT District VI



1018 Therrianille Road Sade 200-C Tallahassee, FL 32303 856-224-8207 fax 856-681-9364 August 7, 2003

Gustavo Schmidt, P.E.

FL Dept of Transportation
Office of Planning and Environmental
Management - District 4
3400 West Commercial Boulevard
Ft. Lauderdale, FL 33309-3421

Dear Mr. Schmidt:

Thank you for your request for information from the Florida Natural Areas Inventory (FNAI). We have compiled the following information for your project area.

Project:

Advance Notification PD&E Study, Third East-West River Crossing

Financial Project Number: 410844-1-52-1 Federal Aid Project number: 7777 087 A

Date Received:

July 31, 2003

Location:

Township 36 S, Range 40 E, Sections 26-28, 33-36

Township 37 S, Range 40 E, Sections 1-4

St. Lucie County

### Element Occurrences

A search of our maps and database indicates that currently we have several Element Occurrences mapped within the vicinity of the study area (see enclosed map and table).

The Element Occurrences data layer includes occurrences of rare species and natural communities. The map tegend indicates the precision of the element occurrence location, defined as second (within about 300 feet of the point), minute (within about one mile), or general (within about 5 miles). For animals and plants, Element Occurrences generally refer to more than a casual sighting; they usually indicate a viable population of the species. Note that some element occurrences represent historically documented observations that may no tonger be extant.

Several of the species and natural communities tracked by the Inventory are considered data sensitive. Occurrence records for these elements contain information that we consider sensitive due to collection pressures, extreme rarity, or at the request of the source of the information. The Element Occurrence Record has been labeled "Data Sensitive." We request that you not publish or release specific locality data about these species or communities without consent from the Inventory. If you have any questions concerning this please do not hesitate to call.



Florida Resources and Environmental Analysis Center

institute of Science and Public Affairs

The Florida State University

Tracking Florida's Biodiversity

Gustavo Schmidt 08/06/2003 Page 2

# Managed Areas

Portions of the site appear to be located within the North Fork St. Lucie River State Buffer Preserve and the North Fork Saint Lucie River Aquatic Preserve, both managed by the Florida Department of Environmental Protection, Office of Coastal & Aquatic Managed Areas.

The Managed Areas data layer shows public and privately managed conservation lands throughout the state. Federal, state, local, and privately managed conservation lands are included.

# Land Acquisition Projects

This site appears to be located within the North Fork St. Lucie River Florida Forever BOT Project, which is part of the State of Florida's Conservation and Recreation Lands land acquisition program. A description of this project is enclosed. For more information on this Florida Forever Project, contact the Florida Department of Environmental Protection, Division of State Lands.

Florida Forever Board of Trustees (BOT) projects are proposed and acquired through the Florida Department of Environmental Protection, Division of State Lands. The state has no regulatory authority over these lands until they are purchased.

### Potential Natural Areas

Portions of the site appear to be located on or near Potential Natural Areas (PNA). These PNA are priority 3 & 5 and may include the following community types: mesic flatwoods, wet flatwoods or oak scrub.

Potential Natural Areas are lands that appear to be relatively intact areas of natural vegetation based on aerial photography, as determined by FNAI scientists. Please see the enclosed explanation sheet for more information. PNAs are not a regulatory designation; they are intended for conservation planning purposes. The maps show a revised version of the PNAs, based on 1995 land use land cover data from the water management districts.

# Potential Habitat for Rare Species

Portions of the site appear to be located on or near Potential Habitat for Rare Species. This potential habitat is associated with a known occurrence in the vicinity of: bald eagle (Haliaeetus leucocephalus), wood stork (Mycteria americana), manatee (Trichechus manatus), snail kite (Rostrhamus sociabilis plumbeus), tiny polygala (Polygala smallii) and large-flowered rosemary (Conradina grandiflora).

FNAI Potential Habitat for Rare Species indicates areas, which based on landcover type, offer suitable habitat for one or more rare species that is known to occur in the vicinity. Potential habitat layers have been developed for approximately 250 of the most rare species tracked by the Inventory, including all federally listed species.

Potential Habitat is not a regulatory designation, and should not be confused with "critical habitat", which is an official designation made by the U.S. Fish and Wildlife Service. Information on critical habitats can be found in the Code of Federal Regulations, 50 CFR 17.95, which lists all critical habitats that have been designated. The Code of Federal Regulations can be accessed through the following website: "www.access.gpo.gov/nara/cfr/cfr-table-search.html".

The Inventory always recommends that a site-specific survey be conducted to determine the current presence or absence of rare, threatened, or endangered species. Surveys should be conducted by persons familiar with Florida's flora and fauna. For your convenience, a summary of the elements recorded for St. Lucie County is enclosed.

Tracking Florida's Biodiversity

Gustavo Schmidt 08/06/2003 Page 3

The database maintained by the Florida Natural Areas Inventory is the single most comprehensive source of information available on the locations of rare species and other significant ecological resources. However, the data are not always based on comprehensive or site-specific field surveys. Therefore, this information should not be regarded as a final statement on the biological resources of the site being considered, nor should it be substituted for on-site surveys. Inventory data are designed for the purposes of conservation planning and scientific research, and are not intended for use as the primary criteria for regulatory decisions.

Information provided by this database may not be published without prior written notification to the Florida Natural Areas Inventory, and the Inventory must be credited as an information source in these publications. FNAI data may not be resold for profit.

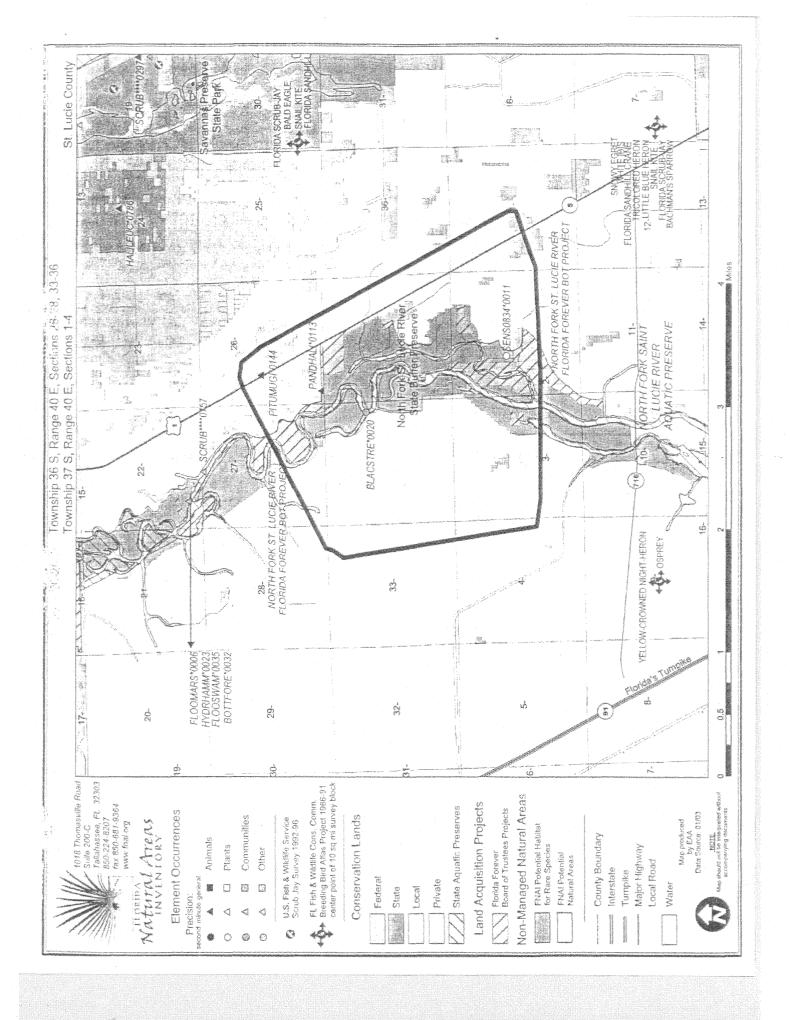
Thank you for your use of FNAI services. If I can be of further assistance, please give me a call at (850) 224-8207. (Left. 206)

Sincerely,

Edwin a. Albey

Edwin A. Abbey Environmental Reviewer

encl







# Florida Natural Areas Inventory Element Occurrences on or near Site

2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2									
W Special Spec	Scientiffic Name	Common Rame	Global Rank	State Federal	11	State Listing	Observation Date	Description	£0 Camments
PANDHALIU	PANDION HALMETUS	OSPREY	8	Š	æ	Š	1991-01-07	Open water: bay, lagoon, tidal creek or river, including infracoastal	1991-01-07, M.S. Robson, GFC, observation.
HALLEUC*0786	HALIAEETUS LEUCOCEPHALUS BALD	BALD EAGIE	<b>3</b>	<b>.</b>			\$6	NO GENERAL DESCRIPTION GIVEN	NEST; 1995: ACTIVE, PRODUCED 0 YOUNG; 1994: PRODUCED 1 YOUNG; 1933: PRODUCED 1 YOUNG; 1932: PRODUCED 2 YOUNG
PITOMOGONA	PITUOPHIS MELANOLEUCUS MUSITUS	FLORIDA PINE SHAKE	04133	S	2	2	1950 06:13	NO GENERAL DESCRIPTION GIVEN	SPEC. (UL18626) COLL. 13 JUNE 1950 BY W.L. BURGER.
PLDOSWAM*0035	FLOODPLAIN SWAMP	<b>Z</b>	3	***************************************			N	TERRA CEIA MUCK, TYPICAL FLOODPLAIN SOIL WITH AN ORGANIC LAYER EXTENDING TO A DEPTH OF 80 INCHES OR MORE	NO EO DATA GIVEN IN DUEVER.
FLOOMARS 10006	FLOODPLAIN MARSH	7	63	23	22.		Z	NO GENERAL DESCRIPTION	NO EO DATA GIVEN IN DUEVER
BOTTFORE '0032	BOTTOMLAND FOREST	7	3	<b>8</b>			N N	TERRA CEIA MUCK TYPICAL. FLOODPLAIN SOIL WITH AN ORGANIC LAYER EXTENDING TO A DEPTH OF 80 INCHES OR MORE	NO EO DATA GIVEN IN DUEVER.
HYDRIAMM'0023	HYDRIC HAMMOCK	7.000	3	- The state of the		900gs 460m	2	ORGANIC LAYER EXTENDING TO A DEPTH OF 80 INCHES OR MORE.	NO EO DATA GIVEN IN DUEVER.
BLACSTRE 0020 SCRIB *** 0757	BLACKWATER STREAM ZZ ZZ SCRUB ZZ	<b>Z</b>	<b>3</b> 8	8 8	<b>z</b> z	****	N N	16 MI OF DESIGNATED AQUATIC ZZ PRESERVE. OCCURS ON PENDARVIS SAND NO	ZZ. NO EO DATA GIVEN IN DUEVER.
SENSORATION	SENSOBS40011 DATA SENSITIVE	DATA SENSITIVE	Ö	<b>5</b>	#	<b>W</b>	506-50		

# Florida Natural Areas Inventory Potential Natural Areas (PNA) Data Layer

# POTENTIAL NATURAL AREAS (PNA)

The Potential Natural Areas data layer indicates, throughout the State of Florida, lands that are in private ownership and are not managed or listed for conservation purposes that are possible examples of good quality natural communities. These areas were determined from FNAI's scientific staff vegetative interpretation of 1988-1993 FDOT aerial photographs and from input received during Regional Ecological Workshops held for each regional planning council. These workshops were attended by experts familiar with natural areas in the region. Element occurrences in the FNAI database may or may not be present on these sites. In order to be classified as a Potential Natural Area (with the exception of internal rank PNA-5) the natural communities identified through aerial photographs must meet the following criteria:

- Must be a minimum of 500 acres. Exceptions: sandhill, min. 320 acres; scrub, min. 80 acres; pine rockland, min. 20 acres; dry prairie, min. 320 acres; or any example of coastal rock barren, upland glade, coastal dune lake, spring-run stream or terrestrial cave.
- 2. Must contain at least one of the following:
  - a. One or more high quality examples of FNAI state ranked S3 or above natural communities.
  - b. An outstanding example of any FNAI tracked natural community.

Potential Natural Areas have been assigned ranks of PNA-1 through PNA-4 mostly based on size and perceived quality and type of natural community present. The areas included in internal rank PNA-5 (former ACI Category C) are exceptions to the above criteria. These areas were identified through the same process of aerial photographic interpretation and regional workshops as the PNA 1 through 4 ranked sites, but do not meet the standard criteria. These PNA 5 areas are considered lower priority for conservation than areas ranked PNA 1-4, but nonetheless are believed to be ecologically viable tracts of land representative of Florida's natural ecosystems.





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# FLORIDA NATURAL AREAS INVENTORY Florida Scrub-Jay Survey and Breeding Bird Atlas Data Layers

In addition to our element occurrence database of rare species and natural community locations, the Inventory has additional data layers that have been provided by state and federal agencies.

# Florida Scrub-Jay Survey - U.S. Fish and Wildlife Service

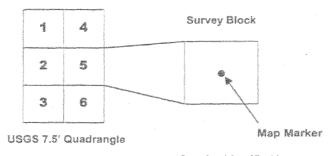
This survey was conducted by staff and associates of the Archbold Biological Station from 1992 to 1996. An attempt was made to record all scrub-jay (*Aphelocoma coerulescens*) groups, although most federal lands were not officially surveyed.

Each map point represents one or more groups.

Florida Breeding Bird Atlas Project - Florida Game and Fresh Water Fish Commission (now Florida Fish and Wildlife Conservation Commission)

This study was conducted from 1986 to 1991, (final report, An Atlas of Florida's Breeding Birds by Kale, Pranty, Stith, and Biggs, Nongame Wildlife Program, Florida Game and Fresh Water Fish Commission). The study divided the state into "blocks", with each block representing one-sixth of a U.S. Geological Survey 7.5 minute topographic quadrangle map. Several categories of breeding activity were recorded by observers.

Each map point is located at the center of a block, and represents species listed as Possible or Probable Breeders within the surrounding block (approximately 10 square miles in area).



Species identified by Marker may occur anywhere within block.





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FLORIDA NATURAL AREAS INVENTORY
1018 Thomasville Road, Suite 200-C, Tallahassee, FL 32303 (850) 224-8207 Page 1

# St. Lucie County Summary Rare Species and Natural Communities

Scientific Name	Common Name	Global Rank*	State Rank*	Federal Status*	State Status*	Occurrence Status†
******						
E.S.I.		G5	cica	×1	15.3	9%
Awaous tajasica	river goby	G5	S1S2	N N	N	P
Bairdiella sanctaeluciae	striped croaker	10. 1	S2		N .	. <u>C</u>
Gebiomerus dormiter	bigmouth sleeper	G5	S2	N	N	Ç
Microphis brachyurus	opossum pipefish	G5 G5	S2 S3	N N	N LS	C P
Rivulus marmoratus	mangrove rivulus	O3	33	1,4	&-3	r.
AMPHIBIANS						
Rano capito	gopher frog	G4	S3	N	LS	C
000 100 000 000 000						
REPTILES	A A 95°	en #	277 4	P000-7-179-17-1-1	. 4 %	
Alligator mississippiensis	American alligator	G5	S4	T(S/A	/	Ç
Caretta caretta	loggerhead	G3	S3	LT	LT	C
Chelonia mydas	green turtle	G3	S2	LE	LE	C
Crotalus adamanteus	castern diamondback rattlesnake	G5	S3	N	Ŋ	C
Dermochelys coriacea	leatherback	G3	S2	LE.	- LE	<u>C</u> .
Drymarchon corais couperi	eastern indigo snake	G4T3	S3	LT	LT	C
Eretmochelys imbricata	hawksbill	G3	Sl	LE	LE	C
Gopherus polyphemus	gopher tortoise	G3	S3	N	LS	C
Lepidochelys kempii	Kemp's ridley	Gl	S1	LE	LE	C
Pituophis melanoleucus mugitus	Florida pine snake	G5T3?	S3	N	LS	C
Sceloporus woodi	Florida scrub lizard	G3	S3	N.	N	С
BIRDS						
Accipiter cooperii	Cooper's hawk	G4	S37	N	N	С
Aimophila aestivalis	Bachman's sparrow	G3	S3	N	N	P
•	*	G5	S2S3	N	LS	P
Ajaia ajaja Aphelocoma coerulescens	roseate spoonbill	G3	53	LT	LT	ć
	Florida scrub-jay	G5	S3	N	LS	P
Aramus guarauna	limpkin	G5	53 S4	N	N LS	ć
Ardea alba	great egret				N	P
Ardea herodias occidentalis	great white heron	G5T2	S2	N N		r P
Buteo brachyurus	short-tailed hawk	G4?	S3 .	~ -	N	*
Coracara piancus	crested caracara	G5	S2	LT	LT	Č
Charadrius melodus	piping plover	G3	S2	LT	LT	P
Dendroica discolor paludicola	Florida prairie warbler	GST3	S3	N	N	p
Egretta caerulea	little blue heron	GS	S4	N	LS	<u>C</u>
Egretta thula	snowy egret	G5	\$4	N	LS	C
Egretta tricolor	tricolored heron	G5	S4	N	LS	C
Elanoides forficatus	swallow-tailed kite	G4	S2 <b>S</b> 3	N	N	P
Eudocimus albus	white ibis	G5	S4	N	LS	C .
Falco columbarius	merlin	G5	SU	N	N	C
Falco peregrinus	peregrine falcon	G4	S2	LE	LE	C
Falco sparverius paulus	southeastern American kestrel	G5T3T4	\$3?	N	LT	P
Fregata magnificens	magnificent frigatebird	G3	Sl	N	N	P
Grus canadensis pratensis	Florida sandhill crane	GST2T3	S2S3	N	LT	P
Haematopus palliatus	American oystercatcher	G5	S3	N	L.S	P
Haliaeenis leucocephalus	bald eagle	G4	S3	LT	LT	С
Helmitheros vermivorus	worm-eating warbler	G5	ŠĪ	N	N	Č
lxobrychus exillis	least bittern	G5	S4	N	N	p
A			-			-

# St. Lucie County Summary Rare Species and Natural Communities

Scientific Name	Common Name	Global Rank*	State Rank*	Federal Status*	State Status*	Occurrence Status†
Laterallus jamaicensis	black rail	G4	S3?	N ·	N	P
Mycteria americana	wood stork	G4	S2 <sup>-</sup>	LE	LE	C
Nyctanassa violacea	yellow-crowned night-heron	<b>G</b> 5	S37	N	N	ē
Nycticorax nycticorax	black-crowned night-heron	G5	S3?	N	N	Ċ
Pandion haliaetus	osprev	G5	S3S4	N	LS**	
Pelecanus occidentalis	brown pelican	G4	S3	N	LS	Ċ
Picoides villosus	hairy woodpecker	G5	S3?	N	Ν.	P
Piegadis falcinellus	glossy ibis	G5	S2	N	N	P
Rallus longirostris scottii	Florida clapper rail	G5T3?	S3?	N	N	p
Rostrhamus sociabilis plumbeus	snail kite	G4G5T1	SI	LE	LE	С
Rynchops niger	black skimmer	G5	S3	N	LS	С
Setophaga ruticilla	American redstart	G5	S3	N	N	C
Speatyta cunicularia floridana	Florida burrowing owl	G4T3	S3	N	LS	C
Sterna antillarum	least tern	G4	S3	N	LT	C
Sterna caspia	Caspian tern	G5	S2?	N	N	P
Sterna maxima	royal tern	G5	S3 -	N.	N	P
Sterna sandvicensis	sandwich tern	G5	S2	N	N	P
Vireo altiloquus	black-whiskered vireo	G5	S3	N	N	P
MAMMALS						
Neofib <b>er al</b> le <b>ni</b>	round-tailed muskrat	G3	S3	N	N	P
Peromyscus polionotus niveiventris	southeastern beach mouse	G5T1	SI	LT	LT	C
Podomys floridanus	Florida mouse	G3	S3	N	LS	P
Sciurus niger shermani	Sherman's fox squirrel	G5T2	S2	N	LS	C
Trichechus manatus	manatee	G2?	S2?	LE	LE	С
VASCULAR PLANTS						
Argusia gnaphalodes	sea lavender	G4	S3	N.	LE	C
Aristida rhizomophora	Florida three-awned grass	G2	S2	N	N	C
Asclepias curtissii	Curtiss' milkweed	G3	S3	N	LE	C
Chamaesyce cumulicola	sand-dune spurge	G2	S2	N	LE	C
Cheiroglossa palmata	hand fern	G4	S2	N	LE	C
Coelorachis tuberculosa	piedmont jointgrass	G3	S3	N	N	C
Conradina grandiflora	large-flowered rosemary	G3	S3	N	LE	C
Dicerandra immaculata	Lakela's mint	GI	Sl	LE	LE	C
Elytraria caroliniensis var angustifolia	narrow-leaved Carolina scalystem	G4T2	S2	N	N	R
Glandularia maritima	coastal vervain	G3	S3 -	N	LE	C
Glandularia tampensis	Tampa vervain	G1	SI	N	LE	R
Halophila johnsonii	Johnson's seagrass	G2	S2	PT	N	C
Harrisia fragrans	fragrant prickly apple	GIQ	Sl	LE	LE	C
Lechea cernua	nodding pinweed	G3	S3	N	LT	C
Nolina atopocarpa	Florida beargrass	G3	S3	N	LT	C
Okenia hypogaea	burrowing four-o'clock	G3	S2	N	LE	C
Peperomia humilis	terrestrial peperomia	GS	S2	N	LE	C
Peperomia obtusifolia	blunt-leaved peperomia	G5	S2	N	LE	C
Polygala smallii	tiny polygala	Gl	SI	LE	LE	C
Tephrosia angustissima var curtissii	coastal hoary-pea	GITI	SI	N	LE	C
Vanilla mexicana	scentless vanilla	G2G4	SI	N	LE	R

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# St. Lucie County Summary

Rare Species and Natural Communities

Scientific Name	Common Name	Global Rank*	State Rank*	Federal Status*	State Status*	Occurrence Status†
NATURAL COMMUNITIES						
Besin Swamp		G4?	S3	N	N	С
Beach Dune		G4?	S2	N	N.	С
Blackwater Stream		G4	S2	N	N	C
Coastal Str <b>and</b>		G3?	S2	N	N	C
Depression <b>Marsh</b>		G4?	53	N	N	С
Dry Prairie		· G2	S2	N	N	С
Estuarine Tidal Marsh		G4	\$4	N	N	C
Estuarine Tidal Swamo		G3	\$3	N	N	С
Floodplain Forest		G?	S3	N	N	С
Floodplain Marsh		G3?	S2	N	N	C
Floodplain Swamp		- G?	\$4?	N	N	C
Hydric Hammock		G?	S4?	N	N	С
Maritime Hammock		G4	S2	N	N	C
Mesic Flatwoods		G?	\$4	N	N	С
Scrubby Flatwoo's		- G3	\$3	N-	- N	* C
Scrub		G2	S2	N	N	C
Swale		G4?	S3	N	N	C
Wet Flarwoods		G?	\$4?	N	N	C
Wet Prairie		G?	S4?	N	N	C
OTHER .						
Bird rookery				N	N	C
Manatee aggregation site				N	N	C

# † COUNTY OCCURRENCE STATUS

# Vertebrates and invertebrates:

- C = (Confirmed) Occurrence status derived from a documented record in the FNAI data base.
- P = (Potential) Occurrence status derived from a reported occurrence for the county, or the occurrence lies within the published range of the taxon.
- N = (Nesting) For sea turtles only; occurrence status derived from documented nesting occurrences.

# Plants, Natural Communities, and Other:

- C = (Confirmed) Occurrence status derived from a documented record in the FNAI data base or from a herbarium specimen.
- R = (Reported) Occurrence status derived from published reports.

<sup>\*</sup> See attached FNAI Rank Explanations sheet for definitions of Global and State Ranks, and State and Federal Status

<sup>\*\*</sup> See attached FNAI Rank Explanations sheet, Special Animal Listings - State and Federal Status section



1018 Thomasville Road Soite 200-C Tallahass**ee, FL 3230**3 850-224-8207 fax 850-681-9364 www.fnail.org

# GLOBAL AND STATE RANKS

Florida Natural Areas Inventory (FNAI) defines an element as any rare or exemplary component of the natural environment, such as a species, natural community, bird rookery, spring, sinkhole, cave, or other ecological feature. FNAI assigns two ranks to each element found in Florida: the global rank, which is based on an element's worldwide status, and the state rank, which is based on the status of the element within Florida. Element ranks are based on many factors, including estimated number of occurrences, estimated abundance (for species and populations) or area (for natural communities), estimated number of adequately protected occurrences, range, threats, and ecological fragility.

# GLOBAL RANK DEFINITIONS

GI	Critically imperiled globally because of extreme rarity (5 or fewer occurrences or less than 1000 individuals) or
	because of extreme vulnerability to extinction due to some natural or human factor.
G2	Imperiled globally because of rarity (6 to 20 occurrences or less than 3000 individuals) or because of vulnerability to
	extinction due to some natural or human factor.
G3	Either very rare and local throughout its range (21-100 occurrences or less than 10,000 individuals), or found locally
	in a restricted range, or vulnerable to extinction from other factors.
G4	Apparently secure globally (may be rare in parts of range).
G5	Demonstrably secure globally.
GH	Occurred historically throughout its range, but has not been observed for many years.
GX	Believed to be extinct throughout range.
GXC	Extirpated from the wild but still known from captivity or cultivation.
G#?	Rank uncertain (e.g., G2?).
G#G#	Range of rank; insufficient data to assign specific global rank (e.g., G2G3)
G#T#	Rank of a taxonomic subgroup such as a subspecies or variety; the G portion of the rank refers to the entire species,
	and the T portion refers to the subgroup; T# has same definition as G#.
G#Q	Ranked as species but there is some question as to whether it is a valid species.
G#T#Q	Same as above, but validity as subspecies or variety is questioned.
GU	Global rank unknown; due to lack of information, no rank or range can be assigned.
G?	Temporarily not ranked.

# STATE RANK DEFINITIONS

State ranks (S#) follow the same system and have the same definitions as global ranks, except they apply only to Florida, with the following additions:



Florida Resources and Environmental Analysis Center

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SA Accidental in Florida and not part of the established biota.

SE Exotic species established in Florida (may be native elsewhere in North America).

Believed to be extirpated from state. SX

Tracking Florida's Biodiversity

### FEDERAL AND STATE LEGAL STATUSES

Provided by FNAI for information only.

For official definitions and lists of protected species, consult the relevant state or federal agency.

# FEDERAL LEGAL STATUS

Definitions derived from U.S. Endangered Species Act of 1973, Sec. 3. Note that the federal status given by FNAI refers only to Florida populations and that federal status may differ elsewhere.

La	Endangered: species in danger of extinction throughout all or a significant portion of its range.
LT	Threatened: species likely to become Endangered within the foreseeable future throughout all or a significant portion
	of its range.
E(S/A)	Endangered due to similarity of appearance to a species which is federally listed such that enforcement personnel have
	difficulty in attempting to differentiate between the listed and unlisted species.
T(S/A)	Threatened due to similarity of appearance (see above).
PE	Proposed for listing as Endangered species.
PT	Proposed for listing as Threatened species.
C	Candidate species for which federal listing agencies have sufficient information on biological vulnerability and threats
	to support proposing to list the species as Endangered or Threatened.
XN	Non-essential experimental population.
MС	Not currently listed, but of management concern to USFWS.
N	Not currently listed, nor currently being considered for listing as Endangered or Threatened.

### FLORIDA LEGAL STATUSES

Animals: Definitions derived from "Florida's Endangered Species and Species of Special Concern, Official Lists" published by Florida Fish and Wildlife Conservation Commission, 1 August 1997, and subsequent updates.

- LE Endangered: species, subspecies, or isolated population so few or depleted in number or so restricted in range that it is in imminent danger of extinction.
- LT Threatened: species, subspecies, or isolated population facing a very high risk of extinction in the future.
- LS Species of Special Concern is a species, subspecies, or isolated population which is facing a moderate risk of extinction in the future.
- PE Proposed for listing as Endangered.
- PT Proposed for listing as Threatened.
- PS Proposed for listing as Species of Special Concern.
- N Not currently listed, nor currently being considered for listing.

Plants: Definitions derived from Sections 581.011 and 581.185(2), Florida Statutes, and the Preservation of Native Flora of Florida Act, 5B-40.001. FNAI does not track all state-regulated plant species; for a complete list of state-regulated plant species, call Florida Division of Plant Industry, 352-372-3505.

- LE Endangered: species of plants native to Florida that are in imminent danger of extinction within the state, the survival of which is unlikely if the causes of a decline in the number of plants continue; includes all species determined to be endangered or threatened pursuant to the U.S. Endangered Species Act.
- LT Threatened: species native to the state that are in rapid decline in the number of plants within the state, but which have not so decreased in number as to cause them to be Endangered.
- PE Proposed for listing as Endangered.
- PT Proposed for listing as Threatened.
- N Not currently listed, nor currently being considered for listing.

Tracking Florida's Biodiversity

From:

"Edwin A. Abbey" <eabbey@fnal.org> <beatriz.caicedo@dot.state.fl.us>

To:

Thu, Aug 7, 2003 2:12 PM

Date: Subje**ct**:

FNAI Data Report for Third East-West River Crossing

Mr. Schmidt.

Attached is a pdf file of the FNAI Data Report on the Advance Notification Project Development and Environment Study; Third East-West River Crossing. If you have any problems with the file or questions about the report, please don't hesitate to contact me.

I have Cc'd Mr. England this email who can also direct any questions to me.

The only problems I've had sending the pdf files out have occurred when someone is trying to open them with an older version of Adobe Acrobat.

Thank You,

Sincerely,

Edwin A. Abbey
Environmental Reviewer
Florida Natural Areas Inventory
1018 Thomasville Road, Suite 200-C
Tallahassee, FL 32303
(850) 224-8207 x 206
eabbey@fnai.org

CC:

<waltere@cityofpsl.com>





3301 Con Club Road, West Palm Beach, Florida 33406 \* (561) 686-8800 \* FLWATS 1-800-432-2045 \* TDD (561) 697-2574 Mailing Address: P.O. Box 24680, West Palm Beach, FL 33416-4680 \* www.sfwmd.gov

GOV 04-40

August 14, 2003

Mr. Walter England, P.E. City of Port St. Lucie Port St. Lucie, FL 34984

Dear Mr. England:

Subject:

Third East-West Crossing of North Fork of St. Lucie River

Advance Notification [FPN#: 410844-1-52-1] [SAI#: 200307143088C]

In response to your request, South Fiorida Water Management District (SFWMD) staff has reviewed the Advance Notification for the above subject project which is located in FDOT District 4. According to the Fact Sheet, a Project Development and Environment (PD&E) Study will be conducted to evaluate the need for a third east-west crossing of the North Fork of the St. Lucie River to connect to the proposed West Virginia Corridor. The proposed improvements Include a new six-lane bridge and a corridor wide enough to accommodate an eventual six-lane cross-section both east and west of the bridge. The initial improvements will consist of a four-lane cross-section.

After review of the documentation submitted, the SFWMD offers the following comments:

# General Comments

- (1) The proposed roadway improvements will require an Environmental Resource Permit, pursuant to Rules 40E-1, 40E-4, 40E-40, 40E-41, and 40E-400, F.A.C.
- (2) The proposed roadway improvements must meet the SFWMD's water quality and water quantity criteria as specified in the Basis of Review for Environmental Resource Permit Applications
- (3) To the extent possible, any wetland impacts due to location, design, and construction techniques should be minimized. Please note that information documenting that any proposed wetland impacts are unavoidable will be required at the time of permit application, as well as information on the alternatives considered to reduce the proposed impacts. Mitigation will be required for any unavoidable wetland impacts.
- (4) The City/FDOT should coordinate with the U.S. Fish and Wildlife Service and the Florida Fish and Wildlife Conservation Commission regarding potential Impacts to listed species.

GOVERNING BOARD

EXECUTIVE OFFICE

Mr. Walter England, P.E. August 14, 2003 Page 2

- (5) A Water Use Permit may be required for any dowatering activities associated with the proposed roadway improvements, pursuant to Rule 40E-2, F.A.C. Please contact the SFWMD's Water Use Division at (561) 682-6926, prior to the initiation of any dewatering activities and subsequent to the completion of the Contamination Screening Evaluation Report, to schedule a pre-application conference to discuss the details of the proposed dewatering activities. Please note that, if the proposed roadway improvements include dewatering activities within contamination areas or if the dewatering activities have the potential to result in the induced movement of the contamination plume, a pre-application meeting involving SFWMD Water Use staff and the appropriate staff from the Florida Department of Environmental Protection should be scheduled to discuss management of dewatering effluent, including the design of appropriate containment/treatment methods.
- (6) A Water Use Permit will be required for any ground or surface water withdrawals for landscape irrigation, pursuant to Rules 40E-2 and 40E-20, F.A.C.

# Project Specific Comments

- (7) The proposed bridge should be designed to direct all storm water runoff through the surface water management system. Please be advised that the use of scuppers and water quality mitigation are not acceptable alternatives.
- (8) Since the proposed project will discharge directly into an Outstanding Florida Water/Aquatic Preserve, the proposed surface water management system design will need to include reasonable anti-degradation assurances. Typically, this is accomplished by providing 150% of the standard water quality treatment.
- (9) If the proposed project is greater than 40% impervious, the surface water management system will need to provide at least 1/2-inch of dry detention or retention pre-treatment.
- (10) Since a portion of the proposed project will be located within the 100-year flood plain for the North Fork of the St. Lucie River, the post-development scenario must provide equal or greater compensating flood storage than the pre-development scenario.
- (11) Many of the wetlands within the potential alignment area are in excellent condition; particularly within and adjacent to the North Fork of the St. Lucie River Aquatic Preserve. Adverse impacts to the functions of these high-quality wetlands should be avoided and minimized to the maximum extent practicable, through alignment alternatives and engineering design. The permit application should contain a thorough analysis of wetland avoidance and minimization, including the rationale for selecting the preferred alignment and rejecting alternative options.

Mr. Walter England, P.E. August 14, 2003 Page 3

- (12) Impacts to wetlands within and immediately adjacent to the North Fork should be mitigated within the North Fork system, through coordination with staff of the Florida Dopartment of Environmental Protection Office of Coastal Aquatic Managed Areas, St. Lucie County, and the SFWMD. Staff recommends early coordination to identify mitigation options, such as the purchase and restoration of lands containing oxbows within the North Fork system and/or mitigation options associated with Ten-Mile Creek.
- (13) Publicly-owned lands should be identified and mapped, particularly those lands associated with the North Fork. Lands within the Preserve that will be utilized for this project may require a land swap with the Board of Trustees of the Internal Improvement Trust Fund or a public easement over the sovereign submerged lands. The time-frame for completing this project should reflect the necessary time for consideration by the Board of Trustees (i.e., the Governor and Cabinet).
- (14) Bridging of the North Fork should be designed in such a way as to avoid filling of the floodplain. In addition, an upland corridor adjacent to the floodplain should be preserved.
- (15) An estimation of the functional value of wetland impacts and the quantity of mitigation needed to offset the proposed impacts should be undertaken pursuant to Chapter 62-345, F.A.C. (adopted on August 6, 2003 with an effective date of February 2, 2004).

Should any of the above require additional clarification, please give me a call at (561) 682-6862

Sincerely.

James J. Golden, AICP

Senior Planner

**Environmental Resource Regulation** 

/lia

c: Lauren Milligan, DCA
 Gustavo Schmidt, DOT
 Jeff Beal, DEP



# Department of Environmental Protection

Jeb Bush Governor Marjory Stoneman Douglas Building 3900 Commonwealth Boulevard Tallahassee, Florida 32399-3000 RECEIVED

OCT 01 2003

ENGINEERING

David B. Struhs Secretary

September 26, 2003

Mr. Walter England, P.E. City Engineer City of Port St. Lucie 121 SW Port St. Lucie Blvd. Port St. Lucie, Florida 34984-5099

Re:

Department of Transportation, Advance Notification, Third East-West Crossing of the St. Lucie River, PD&E Study, Port St. Lucie, St. Lucie County, Florida

SAI#: FL200307143088C

Dear Mr. England:

The Florida State Clearinghouse, pursuant to Executive Order 12372, Gubernatorial Executive Order 95-359, the Coastal Zone Management Act, 16 U.S.C. §§ 1451-1464, as amended, and the National Environmental Policy Act, 42 U.S.C. §§ 4321, 4331-4335, 4341-4347, as amended, has coordinated the review of the above-referenced Advance Notification (AN).

The Department of Environmental Protection (DEP) has expressed concern regarding the need for a third crossing of both the North Fork St. Lucie River Aquatic Preserve and the North Fork St. Lucie River State Buffer Preserve, at their widest and most biologically diverse points. The City must demonstrate that it has explored other alternatives for achieving the purposes for which the third crossing would be constructed, and that there are no other practical alternatives for meeting those objectives. An easement and permit authorization for the crossing must be obtained from the Governor and Cabinet (sitting as the Board of Trustees of the Internal Improvement Trust Fund), and the City must demonstrate that the project is consistent with the purposes for which the State established the aquatic preserves. Please see the enclosed DEP memorandum for detailed information regarding the Department's concerns and recommendations.

The Treasure Coast Regional Planning Council (TCRPC) indicates that the project does not conflict with its Strategic Regional Policy Plan; however, a new river crossing has the potential to significantly impact existing residential development and natural systems located adjacent to the river. The TCRPC recommends that subsequent studies identify alternatives that will minimize impacts to existing development, natural systems and the river, with identification of the full costs and benefits of each alternative. Please see the enclosed TCRPC comments for detailed information.

The South Florida Water Management District (SFWMD) indicates that the proposed project will require an Environmental Resource Permit and must meet the District's water quality and water quantity criteria as specified in its Basis of Review for Environmental Resource Permit Applications. The SFWMD indicates that wetland impacts must be minimized, and at the time of permit application, the applicant must provide information to document the avoidance of wetland impacts through consideration of alternatives. Mitigation will be required for unavoidable impacts, and a water use permit may be required for dewatering activities within areas that are contaminated. If a water use permit is required, the applicant must participate in a pre-application conference between the staffs of the SFWMD and the DEP to discuss a dewatering management plan. Please see the enclosed comments from the SFWMD.

Based on the information contained in the advance notification and the enclosed state agency comments, the state has determined that, at this stage, the allocation of federal funds for the above-referenced project is consistent with the Florida Coastal Management Program (FCMP). The applicant must, however, address the concerns identified by the reviewing agencies. All subsequent environmental documents must be reviewed to determine the project's continued consistency with the FCMP. The state's continued concurrence with the project will be based, in part, on the adequate resolution of issues identified during this and subsequent reviews. The state's final concurrence on the project's consistency with the FCMP will be determined during the environmental permitting stage.

Thank you for the opportunity to review the proposed project. If you have any questions regarding this letter, please contact Mr. Bob Hall at (850) 245-2163.

Sincerely,

Sally B. Mann, Director

Office of Intergovernmental Programs

Sally B. mann

SBM/rwh Enclosures

cc:

Jim Golden, SFWMD Wynsom Hatton, TCRPC Gustavo Schmidt, DOT, Ft. Lauderdale Florida State Clearinghouse

FROM:

Robert W. Hall, Environmental Specialist

Office of Intergovernmental Programs

DATE:

September 23, 2003

Florida Department of Transportation – Advance Notification PD&E Study for Third East-West Crossing of the St. Lucie River

St. Lucie County, Florida - SAI No. FL200307143088C

# INTRODUCTION

The Office of Intergovernmental Programs has coordinated a review of the referenced Advance Notification with appropriate Division and District staff within the Department of Environmental Protection (DEP or Department). The Advance Notification describes a proposal for construction of a new six-lane bridge across the North Fork St. Lucie River Aquatic Preserve (NFSLRAP) and the North Fork St. Lucie River State Buffer Preserve (BP) at West Virginia Drive. The applicant (City of Port St. Lucie or City) states that the new travel lanes would improve the capacity, safety and operational efficiency of traffic crossing the river, while enhancing the east-west emergency evacuation route for coastal residents. The alignment under consideration is shown as a "potential alignment area," somewhere between the existing Prima Vista Boulevard crossing and the Port St. Lucie Boulevard crossing.

Based on a review of the limited information provided by the applicant, the Department has concerns about several aspects of the proposal, particularly the need for the project (based on available transportation studies), the environmental impacts that may result from construction of a third east-west crossing of the St. Lucie River and associated aquatic and buffer preserves, and the segmented consideration of only one portion of the transportation corridor that would eventually connect Interstate 95 (I-95) and the Florida Tumpike with Hutchinson Island. The DEP therefore recommends that the applicant:

- 1. Prepare an environmental impact statement (EIS) on the entire transportation corridor proposed or contemplated between I-95 and Hutchinson Island, in accordance with the Federal Highway Administration's National Environmental Policy Act (NEPA) requirements. The EIS should cover the purpose and need for the project, logical termini of all proposed or contemplated corridor segments, and the other items described in the Recommendations section of this Memorandum (see pages 9-10).
- Provide to the Department's Division of State Lands the information necessary for its consideration of an easement and permit authorization across the North Fork St. Lucie River Aquatic Preserve and Buffer Preserve.

Memorandum SAI # FL200307143088C September 23, 2003 Page 2 of 12

# PROJECT NEED

The City initially proposed a crossing of the NFSLRAP and BP to relieve local traffic congestion, specifically at U.S. Highway 1. A 1998 FDOT corridor analysis determined, however, that construction of the West Virginia Drive corridor would probably "not divert sufficient traffic from adjacent corridors (Port St. Lucie Boulevard and Prima Vista Boulevard) to improve either corridor." The analysis also found that the proposed West Virginia Drive corridor would divert only a small fraction (8%) of the traffic at the intersection of U.S. 1 and Port St. Lucie Boulevard, and thus not eliminate the need for major improvements planned for the intersection. The FDOT report further recommended that the need for expansion of the West Virginia Drive corridor be reevaluated in light of "the associated significant costs and environmental/neighborhood impacts." To date, DEP is not aware of any official study or data that rescinds the 1998 FDOT findings.

The need for the West Virginia Drive project is further clouded by the issue of the previously proposed Walton Road bridge over the Indian River Lagoon. Documentation from the City indicates that its focus is on construction of the new North Fork crossing described in the referenced AN, and that the local Expressway Authority is responsible for planning the Walton Road project. Yet, the City's own comprehensive plan, as well as documents prepared by the area's Metropolitan Planning Organization (MPO), describes the Walton Road bridge and purported need for that crossing.

In the Advance Notification, the "Need for Project" section states that "the proposed improvements would provide an additional east-west emergency evacuation route, which would improve safety conditions for coastal residents." It is unclear how a third North Fork crossing supports this claim, however, because 70% of Port St. Lucie residents live on the west side of the North Fork river. The nearby Jensen Beach Causeway and bridge in Martin County (over the Indian River Lagoon) is the crossing most Port St. Lucie residents currently use to access area beaches. Although the Jensen Beach bridge is being raised to a height of sixty-five feet to eliminate the drawbridge, the new causeway will still have only two lanes. At planning meetings conducted during the feasibility phase of the Jensen Beach bridge study, FDOT stated that traffic projections warranted only two lanes because the barrier island (Hutchinson) is 95% built-out.

The "Need for Project" section of the Advance Notification accurately states that the population of the region continues to grow, but neglects to point out certain key issues that relate to the "public interest" criteria to be weighed when determining whether activities will be permitted within the aquatic preserve.<sup>2</sup> For example, local comprehensive planning documents show that 70% of the residents of the City live on the west side of the North Fork. Yet, recent development has primarily been focused along the U.S. 1 corridor on the east side of the North Fork. A Wal-Mart Super Center was recently constructed on U.S. 1, and the City has identified a large area for construction of a Community Redevelopment Area (CRA) on U.S. 1. Rather than constructing a six-lane bridge through the aquatic and buffer preserves, the City should consider

<sup>2</sup> See Rule 18-20.004(2), F.A.C.

See attached Letter from FDOT to Ms. Cheri Boudreaux Fitzgerald dated July 28, 1998 (West Virginia Corridor).

Memorandum SAI # FL200307143088C September 23, 2003 Page 3 of 12

other "smart-growth" alternatives, such as establishing a town center on the west side of the North Fork where the bulk of the residents reside, or widening the existing two-lane bridge that crosses the North Fork at Midway Road, just north of the city limits.

The Department's "Linear Facility Policy" provides criteria for the avoidance of impacts to conservation lands. If it appears that a proposed transportation project will impact state conservation lands, the applicant must demonstrate that there is no "prudent and practical" way to avoid the lands. Before any portion of state-owned conservation lands can be considered for a non-conservation use, the Division of State Lands requires a letter from the agency managing the lands, indicating its willingness to release the property. In its letter, the management agency would describe the specific mitigation proposed for the loss of the lands from conservation use and for the increased management costs expected as a result of the roadway impacts. The Division of State Lands would subsequently develop an agenda item (on the request to impact state conservation lands) for deliberation by the Acquisition and Restoration Council (ARC), which is comprised of five state agency heads and four Governor appointees. The ARC must make a determination that the release (surplus) of the lands is "compatible with the resource values of and management objectives for such lands." Furthermore, a 1998 amendment to the State Constitution provides that before state-owned conservation lands can be converted to nonconservation purposes, the Trustees must make an affirmative determination (by two-thirds vote) that the lands are "no longer needed for conservation purposes."4

# **EVACUATION REQUIREMENTS**

As discussed above, the need for the proposed bridge as a hurricane evacuation route has not been established. In 1994, the Hurricane Evacuation Study performed by the Department of Community Affairs (DCA) indicated that a "fast" response time for evacuating all of St. Lucie County for a Category 1 storm would be 7.25 hours. A county official's report following Hurricane Floyd in 1999 stated that the area was actually evacuated in 7 hours. Although the bridge is mentioned in the St. Lucie County Comprehensive Plan, neither that plan nor current proposals of the local MPO include a substantive analysis that would justify construction of another bridge across the Indian River Lagoon or its tributaries, the NFSLRAP and BP, for evacuation purposes.

# **EVALUATION OF LOGICAL TERMINI**

Because roads and roadway corridors can have a significant adverse impact on natural resources, state and federal agencies have developed guidelines for evaluating proposed transportation projects. The proposed project fails to meet Federal Highway Administration (FHWA) guidelines that provide for the assessment of roadway impacts and describe problems associated with the piecemeal evaluation of proposed roadways. 23 CFR 771.111(f) states that to ensure meaningful evaluation of alternatives and avoid commitments to transportation improvements

<sup>&</sup>lt;sup>3</sup> FLA. STAT. § 253.034(6)(e) (2002).

FLA. CONST. art. X, § 18. Because the Board of Trustees was reduced from seven to four members, the 2003 Florida Legislature changed the two-thirds vote requirement to three-of-four members' affirmative vote for the conversion of conservation lands to non-conservation uses. Ch. 2003-6, § 14, 2003 Fla. Laws 6.

The BP lands were purchased primarily to augment habitat and water quality protection within the NFSLRAP. The buffer provides approximately eight miles of natural riverfront for the NFSLRAP, which totals 5,000 acres and drains a watershed of 333 square miles. Together, the NFSLRAP and the downstream estuary encompass a watershed of 775 square miles. The Aquatic Preserve designation is given to waterways with inherent natural resource value, and sites are to be "managed primarily for the maintenance of essentially natural conditions[.]" The NFSLRAP is a wilderness preserve and major tributary to the St. Lucie Estuary, Indian River Lagoon Aquatic Preserve, and the Atlantic Ocean. Sovereignty lands below mean high water contain riverine and estuarine habitats, such as tidal swamp mangrove and leatherfern, floodplain marsh, and hydric hammock. The river is essential habitat for listed species such as the West Indian manatee and American alligator and is also one of the few places in the state providing suitable habitat for four threatened tropical peripheral fishes: bigmouth sleeper, opossum pipefish, river goby, and slashcheek goby. Those four species have stenotypic habitat requirements associated with freshwater systems, and the latter two species are found only in the freshwater tributaries of the Indian River Lagoon.

A component of the Comprehensive Everglades Restoration Plan (CERP), the Indian River Lagoon-South Feasibility Study identifies roughly \$1,000,000,000 in projects necessary to address water quality issues within the St. Lucie River system, including the highly degraded North Fork St. Lucie River. Development along this sensitive and highly impaired river corridor may have irreparable adverse impacts on the health, productivity, and sustainability of natural communities and indigenous organisms within the riverine system. In many places, the narrow buffer preserve represents the only buffer between the aquatic preserve and urban development, which has been a significant contributor to the degraded condition of the river and estuary. Construction of another bridge across the NFSLRAP would add significant adverse impacts to a seriously degraded ecosystem.

# WATER QUALITY AND HABITAT

Substantial state and federal investments have been made to protect lands and natural resources that would be affected by the proposed bridge construction. In addition to the public funds expended to acquire environmentally sensitive lands and implement state and federal resource management plans, public funds are being spent to develop a pollution load-reduction model for the Indian River Lagoon (IRL), which includes the NFSLRAP and BP areas. As part of the CERP, the establishment and implementation of a total maximum daily load model for the lagoon will reduce phosphorus levels and turbidity in the estuary. Retention reservoirs similar in function to those being used to clean water entering the Everglades system have been proposed in the IRL-South Feasibility Study, a combined federal-state-local effort to restore water quality in the IRL ecosystem. An analysis of the potential adverse impacts related to the restoration effort needs to be included in the Environmental Assessment.

<sup>9</sup> Rule 18-20.001(1), F.A.C.

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#### **STORMWATER**

Stormwater runoff from the proposed bridge would exacerbate water quality problems, yet plans for the proposed bridge submitted to date have not indicated that stormwater retention or detention measures will be considered or implemented. Sufficient space for stormwater treatment is not evident on the mainland due to developed residential areas. Without appropriate stormwater management facilities, it is questionable whether the waters and other resources of the NFSLRAP, BP, Savannas and IRL ecosystems can be protected from oils, greases, metals, sediment, and other pollutants contained in stormwater discharges from the proposed bridge. Compliance with regulatory requirements for Outstanding Florida Waters<sup>10</sup> may be difficult to achieve under current proposals, and a thorough environmental assessment of stormwater treatment systems necessary for protecting the Outstanding Florida Waters will be required.

# **COASTAL HAZARD MITIGATION**

In the extended transportation corridor that links I-95 and Hutchinson Island (of which the West Virginia Drive project is a part), three of four currently proposed alignments for a bridge from Walton Road across the IRL lie within the federal Coastal Barrier Resource System (CBRS) and the high-hazard coastal area designated by St. Lucie County. Most of the area also lies within the Category 1 storm-surge zone and a velocity zone designated by the Federal Emergency Management Agency. The federal Coastal Barrier Resources Act prohibits the use of federal funds to construct, repair or expand roads and public facilities within a unit of the CBRS. Similarly, Section 380.27(2), F.S., prohibits the use of state funds for the expansion of infrastructure in a high-hazard coastal area, unless the expenditure is consistent with the coastal management element of the local government's comprehensive plan. In the instant case, the local governments' comprehensive plans do not provide such justification for the project.

The State Comprehensive Plan (Chapter 187, F.S.) discourages the expenditure of funds for infrastructure that would encourage development in high-hazard coastal areas. The plan also promotes the protection of coastal and marine resources from the adverse effects of development and prohibits the destruction of endangered species habitat. Construction of the proposed bridge project and related projects in the transportation corridor between Hutchinson Island and I-95 could stimulate growth and development within the designated high-hazard coastal area and adversely impact the barrier island's estuarine ecosystem.

## PERMITTING REQUIREMENTS

Any alternative located within the shaded area depicted in the applicant's location map will affect sovereign submerged lands and state-owned wetlands and uplands; therefore, the project will require final authorization for use of those lands from the Board of Trustees of the Internal Improvement Trust Fund (Trustees). The City's request for an easement to cross the aquatic preserves must be presented to the Trustees for a determination of the road's compatibility with the conservation and preservation purposes for which the lands were acquired. The

Rules 62-25.025(9), 62-302.500 and 62-302.700, F.A.C.

Memorandum SAI # FL200307143088C September 23, 2003 Page 8 of 12

City must also demonstrate that development of the corridor is "in the public interest" as that term is defined in Chapter 258, Florida Statutes (F.S.), and Chapter 18-20, Florida Administrative Code (F.A.C.).

The NFSLRAP and BP were established as aquatic preserves under Chapter 258, Part II, F.S. As stated in Section 258.36, it was the Legislature's intent that aquatic preserves be kept in essentially natural condition so their biological, aesthetic and scientific values may endure for the enjoyment of future generations. The Preserves have been designated as Class III and Outstanding Florida Waters, designations that afford the two aquatic preserves special protection because of their high-quality recreational and ecologically significant waters. Water quality in Outstanding Florida Waters may not be degraded, and any proposed activity must be found to be "clearly in the public interest" under paragraph 40E-4.302(1)(a), F.A.C. Reasonable assurance has not been provided that the proposed activity will be "clearly in the public interest" upon weighing and balancing the factors stated in Subsections 40E-4.302(1)(a), F.A.C.

The applicant must also provide reasonable assurance that the construction and operation of the proposed facility – considering direct, secondary and cumulative impacts – will comply with the environmental resource permit (ERP) provisions of Part IV, Chapter 373, F.S., and the rules adopted thereunder. As proposed, the activity does not meet the Conditions for Issuance or Additional Conditions for Issuance for an ERP under Part IV of Chapter 373, F.S.; Chapter 62-330, F.A.C.; and Sections 40E-4.301 and 40E-4.302, F.A.C., because the applicant has not provided reasonable assurances that:

- (a) The proposed activity will not adversely affect the conservation of fish and wildlife, including endangered or threatened species, or their habitats (40E-4.302(1)(a)2., F.A.C.);
- (b) The proposed activity will not adversely affect the fishing or recreational values or marine productivity in the vicinity of the activity (40E-4.302(1)(a)4., F.A.C.);
- (c) The proposed activity will not adversely affect the relative value of functions being performed by areas affected by the proposed regulated activity (40E-4.302(1)(a)7., F.A.C.);
- (d) The proposed activity will not adversely affect the quality of receiving waters so that the special water quality standards for Outstanding Florida Waters will be met; and
- (e) The proposed activity located in, on, or over wetlands or other surface waters, will be clearly in the public interest.

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## **SUMMARY**

Until the Department has an opportunity to evaluate more detailed information on the proposed project and related projects in the I-95-to-Hutchinson Island corridor and their effects on aquatic preserves, wetlands and surface water quality, the Department cannot support the project or evaluate its consistency with the Florida Coastal Management Program. The scope and magnitude of the proposed roadway improvement dictate that the applicant comply with the Federal Highway Administration's National Environmental Policy Act (NEPA) requirements by evaluating the anticipated environmental impacts at logical termini. It is therefore recommended that the applicant engage all state, local and federal agencies whose jurisdictions will be affected in further discussions before proceeding to PD&E with the proposal.

To avoid crossing the NFSLRAP and BP, the City needs to identify alternatives to the proposed bridge construction, including land use changes and modification of existing transportation system components.

# RECOMMENDATIONS

- 1. Significant state and federal commitments to protect the Indian River estuarine system, together with the potential for adverse impacts to federal and state resources resulting from construction of a new bridge across the NFSLRAP and BP, warrant preparation of an Environmental Impact Statement (EIS) under the National Environmental Policy Act.<sup>11</sup> The EIS should document the purpose and need for the project, address the issues discussed in this Memorandum, and give serious consideration to a "no-build" alternative.
- 2. The scope of the EIS should include all improvements proposed or contemplated along the West Virginia Drive Walton Road corridor between I-95 and Hutchinson Island. The analysis should include an evaluation of the primary, secondary and cumulative impacts of transportation improvements through the North Fork St. Lucie River Aquatic Preserve and the Buffer Preserve, the Savannas State Reserve, the Indian River Lagoon Aquatic Preserve and surrounding communities.
- 3. The EIS should focus on impacts to identified natural resources, water quality degradation, stormwater management and treatment, and compatibility with state and federal resource management plans. Project alternatives should include measures to avoid and minimize all impacts.
- 4. The EIS should assess potential direct and indirect impacts to neighborhoods within the City of Port St. Lucie that may be affected by increased traffic resulting from the proposed re-routing of I-95 and Turnpike traffic through the City.
- 5. The EIS should consider secondary and cumulative impacts that may result from additional development on Hutchinson Island if the proposed bridge is built. Items that should

See attached letter dated March 28, 2000, for discussion of anticipated impacts to the Indian River Lagoon.

Memorandum SAI # FL200307143088C September 23, 2003 Page 10 of 12

be evaluated include stormwater runoff from increased impervious surfaces, impacts to listed species resulting from increased development and human activity on the island, and conflicts with the Coastal Barrier Resource Act.

- 6. An analysis of existing river crossings should be conducted to determine whether the widening of existing bridges would achieve the objectives sought by the City. FDOT studies do not support the need for a third river crossing.
- 7. Impacts to environmentally sensitive areas and cultural features of the community, which could be breached by development of the transportation corridor between West Virginia Drive and I-95 and the Florida Turnpike, should be analyzed.
- 8. The applicant must provide an evaluation of consistency with the Florida Coastal Management Program, including an analysis explaining how the proposed bridge and other projects in the I-95-to-Hutchinson Island corridor comply with state statutes and rules, particularly Chapters 253, 258, 370, 373, 380 and 403, F.S.
- 9. The Department recommends that any further planning and evaluation of the project be coordinated with and evaluated by a state-federal-local interagency team, in consultation with the local Metropolitan Planning Organization. If another east-west corridor to Hutchinson Island is justified, the team should also determine the location that minimizes impacts to environmental resources. State participants should include the Departments of Transportation, Community Affairs and Environmental Protection, the Fish and Wildlife Conservation Commission, and the South Florida Water Management District, which is responsible for environmental resource permitting and review of proprietary issues in the preserves.

#### SBM/rwh

#### Attachments

- Tables 1, 2, and 3.
- 2. Letter from DEP (Sally Mann) to Florida State Clearinghouse dated Mar. 28, 2000.
- 3. Letter from DEP (Kirby Green) to Donald B. Cooper dated Oct. 20, 2000.
- 4. Letter from FDOT (Gustavo Schmidt) to Ms. Cheri Boudreaux Fitzgerald dated July 28, 1998 (with attachments).
- 5. 40 CFR, Part 1508, NEPA Regulations.
- 6. Memorandum dated November 5, 1993, regarding Guidance on the Development of Logical Project Termini, from Regional Federal Highway Administrators, Federal Lands Highway Program Administrator.

Table 3. Listed animal species known to occur within the North Fork St. Lucie River Aquatic Preserve or Buffer Preserve<sup>14</sup>

Scientific Name	Common Name	FWC	USFWS	FNAI
Alligator mississippiensis	American alligator	T		G5S4
Aramus guaruana .	Limpkin	SSC		G5S3
Centropomus undecimalis	Common snook	SSC		
Drymarchon corais couperi	Eastern indigo snake	T	T	G4S3
Egretta caerulea	Little blue heron	SSC		G5S4
Egretta thula	Snowy egret	SSC		G5S4
Egretta tricolor	Tricolored heron	SSC		G5S4
Eudocimus albus	White ibis	SSC		G5S4
Falco sparverius paulus	SE American kestrel	T		G5S3
Gopherus polyphemus	Gopher tortoise	SSC		G3S3
Haliaetus leucocephalus.	Bald eagle	Т	Т	G4S3
Mycteria americana	Wood stork	E	Е	G4S2
Pandion haliaetus	Osprey	SSC		G5S3
Pelecanus occidentalis	Brown pelican	SSC		G4S3
Pituophis melanoleucus mugitis	Florida pine snake	SSC		G5S3
Rynchops niger	Black skimmer	SSC		G5S3
Sceloporus woodi	Florida scrub lizard			G3S3
Sciurus niger shermanii	Sherman's fox squirrel	SSC		G5S2
Trichecus manatus	West Indian manatee	E	E	G2S2

# TABLES 1, 2 AND 3

Table 1. Estimated impacts of proposed West Virginia Drive six-lane bridge on Natural Communities of North Fork St. Lucie River Aquatic Preserve or Buffer Preserve (total area = 318,750 square feet)<sup>12</sup>

Oxograd Square vecty		
FNAI Community Type	Global & State Ranking	Square Footage Impacted by Proposed Bridge Footprint
Depression marsh	G4, S3	40,000
Mesic flatwoods	G?, S4	15,000
Scrub	G2, S2	71,250
Scrubby flatwoods	G3, S3	22,500
Blackwater stream	G4, S2	3,750
Baygall	G4, S4	11,250
Floodplain marsh	G3, S2	45,000
Hydric hammock	G?, S4	26,250
Tidal swamp	G3, S3	93,750
Open water riverine	Not on FNAI list	30,000

	Table 2. Listed plant and lichen species known to occur within the North Fork St. Lucie	
***************************************	River Aquatic Preserve or Buffer Preserve <sup>13</sup>	

Scientific Name	Common Name	FDACS	USFWS	FNAI
Cladonia perforata	Perforated reindeer moss	E	E	GISI
Conradina grandiflora	Large-flowered false rosemary	1	<b>.</b>	G3S3
Encyclia tampensis	Florida butterfly orchid	С		
Lechea cernua	Nodding pinweed	7		G3S3
Ophioglossum palmatum	Hand fern	E		G4S2
Opuntia stricta .	Erect prickly pear	7		
Osmunda cinnamonea	Cinnamon fern	С		
Osmunda regalis	Royal fern	С		
Polygala smallii	Tiny milkwort	E	E	GISI
Tillandsia fasciculata	Cardinal airplant	Е		
Tillandsia flexousa	Twisted airplant	1		G4S3
Tillandsia utriculata	Giant airplant	E		

Report by Jeff Beal, DEP Office of Coastal and Aquatic Managed Areas, Port St. Lucie Field Office (Sept. 2003).

North Fork St. Lucie State Buffer Preserve Management Plan: 2003-2012 (draft).

54I-DOT-AN 2003-16349

COMMENTS DUE DATE:

CLEARANCE DUE DATE:

8/13/2003 9/12/2003

SAL#: FL 200307143088C

MESSAGE:

PEFERENCE SAI # FL200002020257

STATE AGENCIES	· Parent -
COMMUNITY AFFAIRS	-
ENVIRONMENTAL PROTECTION	SHORES.
FISH and WILDLIFE COMMISSION	A
ASIATE	Arrestant grant

WATER MNGMNT.
DISTRICTS

SOUTH FLORIDA WMD

OPB POLICY UNIT

ENVEONMENTAL POLICY

RPCS & LOC GOVS

The attached document requires a Coastal Zone Management Act/Florida Coastal Management Trogram consistency evaluation and is categorized as one of the following:

- E Federal Assistance to State or Local Government (15 CFR 930, Subpart
  - Agencies are required to evaluate the consistency of the activity.
- Pirect Federal Activity (15 CFR 930, Subpart C), Federal Agencies are required to furnish a consistency determination for the State's concurrence or objection.
- Outer Continental Shelf Exploration, Development or Production Activities (15 CFR 930, Subpart E). Operators are required to provide a consistency certification for state concurrence/objection
- Federal Licensing or Permitting Activity (15 CFR 930, Subpart D). Such projects will only be evaluated for consistency when there is not an analogous state license or permit.

Project Description:

DEPARTMENT OF TRANSPORTATION - ADVANCE NOTIFICATION - THIRD EAST-WEST CROSSING OF THE ST. LUCIE RIVER, PD&E STUDY - FINANCIAL PROJECT # 410844-1-52-1 - PORT ST. LUCIE, ST. LUCIE COUNTY, FLORIDA.

To: Florida State (	Clearinghouse	EO. 12372/NEPA.	Federal Consistency
3900 COMMONW		IVNo Comment ☐ Comment Attached ☐ Not Applicable	☑ No Comment/Consistent ☐ Consistent/Comments Attached ☐ Inconsistent/Comments Attached ☐ Not Applicable
From: Division/Bureau:	Division of Historical Bureau of Historic Pre	•	
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Date:	7-5-05	Va	4 240
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# UNITED STATES DEPARTMENT OF COMMERCE National Oceanic and Atmospheric Administration

NATIONAL MARINE FISHERIES SERVICE

Southeast Regional Office 9721 Executive Center Drive North St. Petersburg, Florida 33702-2432

August 22, 2003

Mr. Walter England, P.E. Project Manager City of Port St. Lucie Port St. Lucie, Florida 34984 RECEIVED

AUG 2 8 2003

Wetlands Protection
EPA Region 4

Subject

Third East-West River Crossing

Financial project ÎD#: 410844-1-52-1

St. Lucie County, Florida

Dear Mr. England:

The National Marine Fisheries Service (NOAA Fisheries) has reviewed the Florida Department of Transportation's (FDOT) Advance Notification, dated July 8, 2003, regarding the proposed third East-West River Crossing for the City of Port St. Lucie, St. Lucie County, Florida. According to the Advance Notification (AN), the subject improvements are needed to accommodate existing and future travel demands. The Environmental Information section of the AN states the project area supports "mangrove wetlands and estuarine and riverine habitats within the North Fork of the St. Lucie River with scattered palustrine habitat throughout the remainder of the corridor." Also according to the AN, potential impacts to wetlands will be evaluated and assessed and a wetland evaluation report will be prepared. NOAA Fisheries notes that the North Fork of the St. Lucie River is designated by the State of Florida as Outstanding Florida Waters and the project corridor includes wetland habitats of the St. Lucie River Aquatic Preserve.

A NOAA Fisheries biologist recently visited the project area; however, access to much of the area was limited. According to the AN, the project area contains estuarine and riverine habitats and mangrove wetlands. Mangroves and estuarine emergent wetlands have been designated as Essential Fish Habitat (EFH) by the South Atlantic Fishery Management Council (SAFMC). Federally managed species associated with mangrove habitat include postlarval, juvenile, and adult gray, lane and schoolmaster snappers; juvenile Goliath grouper and mutton snapper; and adult white grunt. Detailed information on the snapper/grouper complex (containing ten families and 73 species) and other Federally managed fisheries and their EFH is provided in the 1998 amendment of the Fishery Management Plans for the South Atlantic region prepared by the SAFMC. The 1998 generic amendment was prepared in accordance with the Magnuson-Stevens Fishery Conservation and Management Act (MSFCMA). In addition to their designation as EFH, mangroves have been



designated as Habitat Areas of Particular Concern (HAPC) by the SAFMC. HAPCs are subsets of EFH that are rare, particularly susceptible to human-induced degradation, especially ecologically important, or located in an environmentally stressed area.

Mangrove systems also provide nursery, foraging, and refuge habitat for other commercially and recreationally important fish and shellfish such as blue crab, striped mullet, and tarpon. In addition to their habitat value, mangroves and adjacent wetlands provide important water quality maintenance functions such as pollution uptake (bio-assimilation) and they stabilize shorelines and attenuate wave action. Mangrove wetlands also produce and export detritus (decaying organic material) which is an important component of marine and estuarine food chains. The incremental and cumulative loss of this category of estuarine habitat has reduced overall fisheries production within the St. Lucie River ecosystem.

In connection with our review of this project, NOAA Fisheries will require detailed and specific information concerning the anticipated work and its impacts on living marine resources. Therefore, we recommend that the environmental assessment and/or impact statement for the project include the following information:

- An EFH Assessment that includes a description of the proposed action; an analysis of anticipated direct, indirect, and cumulative impacts of the proposed action on EFH, Federally managed species, and associated species by life history state; and the FDOT's views regarding the effects of the proposed project on EFH.
- A habitat characterization of the wetlands within the project corridor, including the number of wetland acres that would be directly and indirectly impacted by the proposed project.
- 3. Information on measures to avoid and/or minimize adverse impacts to wetlands within the project corridor.
- A mitigation plan to fully compensate for unavoidable impacts to wetland communities that would be degraded or permanently eliminated by the proposed project.

We appreciate the opportunity to provide these comments. Related correspondence should be addressed to the attention of <u>Audra Livergood</u> at our Miami Office. She may be reached at 11420 North Kendall Drive, Suite #103, Miami, Florida 33176, or by telephone at (786) 263-0028.

Sincerely,

Frederick C. Sutter III

Deputy Regional Administrator

cc:
DEP, Tallahassee
EPA, Atlanta
FFWCC, Tallahassee, Attn. Brad Hartman
FWS, Vero Beach, Attn. Brad Rieck
FSER45-Livergood

COUNTY: ST. LUCIE

DATE:

7/14/2003

COMMENTS DUE DATE:

8/13/2003

CLEARANCE DUE DATE:

9/12/2003

SAI#: FL200307143088C

# **MESSAGE:**

REFERENCE SAI # FL200002020057

STATE	WATER MNGMNT	C. OPB PC	DLICY	RPCS & LOC
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FISH and WILDLIFE COMMISSION				E 1 7 2003
STATE			1 T	LI SUUG E L A
The attached document requires a	Coastal Zone Management Act/Florida	Project Descripti	on•	OFFICE OF POLICY AN
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as one of the following:		DIOMETER A PRIORE PR		· ' '
F).	ocal Government (15 CFR 930, Subpart	OF THE ST. LUCIE		
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required to furnish a consistency	930, Subpart C). Federal Agencies are determination for the State's	LUCIE, ST. LUCIE	COUNTY, FI	LORIDA.
concurrence or objection.				
Activities (15 CFR 930, Subpart	ition, Development or Production E). Operators are required to provide a			
consistency certification for state	e concurrence/objection.			
<ul> <li>Federal Licensing or Permitting projects will only be evaluated for</li> </ul>	Activity (15 CFR 930, Subpart D). Such or consistency when there is not an			
analogous state license or permit				
To: Florida State Clea	ringhouse	EO. 12372/NEPA	Federal C	onsistency
	AND COORDINATOR (SCH)			ment/Consistent
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TELEPHONE: (850) 2	45-2161	Not Applicable		ent/Comments Attached
FAX: (850) 245-2190			☐ Not App	licable
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Division/Bureau:	Dra. Ent	Johna		
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# Florida

# Department of Environmental Protection





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Project Infor	mation
Project:	FL200307143088C
Comments Due:	August 13, 2003
Letter Due:	September 27, 2003
Description:	DEPARTMENT OF TRANSPORTATION - ADVANCE NOTIFICATION - THIRD EAST-WEST CROSSING OF THE ST. LUCIE RIVER, PD&E STUDY - FINANCIAL PROJECT # 410844-1-52-1 - PORT ST. LUCIE, ST. LUCIE COUNTY, FLORIDA.
Keywords:	DOT - 3RD EAST-WEST CROSSING OF THE ST. LUCIE RIVER - PORT ST. LUCIE
CFDA #:	20.205
Agency Com	nents:
TREASURE COAST	RPC - TREASURE COAST REGIONAL PLANNING COUNCIL
potential to significan	study is not in conflict with the Treasure Coast SRPP; however, a new river crossing will have the only impact existing residential development, natural systems, and the river. The study should identify are impacts and provide the full costs and benefits of each.
ST. LUCIE - ST. LU	CIE COUNTY
	POLICY UNIT - OFFICE OF POLICY AND BUDGET, ENVIRONMENTAL POLICY UNIT
No Comment	
COMMUNITY AFFA	IRS - FLORIDA DEPARTMENT OF COMMUNITY AFFAIRS

Released Without Comment

#### FISH and WILDLIFE COMMISSION - FLORIDA FISH AND WILDLIFE CONSERVATION COMMISSION

No final comments received.

#### STATE - FLORIDA DEPARTMENT OF STATE

NO COMMENT

#### ENVIRONMENTAL PROTECTION - FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

DEP has major concerns regarding this project that proposes to cross the North Fork St. Lucie River Aquatic Preserve and its Buffer Preserve. Please see the Department's memorandum.

#### SOUTH FLORIDA WMD - SOUTH FLORIDA WATER MANAGEMENT DISTRICT

Consistent/Comments. Letter faxed/mailed 8/14/03.

For more information please contact the Clearinghouse Office at:

AGENCY CONTACT AND COORDINATOR (SCH) 3900 COMMONWEALTH BOULEVARD MS-47 TALLAHASSEE, FLORIDA 32399-3000

TELEPHONE: (850) 245-2161

FAX: (850) 245-2190

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